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Efficiency of process

When compared to other European countries, the effectiveness of court proceedings in Poland should be assessed positively, and further improvements in this field can be expected in the coming years. All recent amendments to the civil procedure have been oriented towards guaranteeing an improved and more effective course of proceedings.

Changes to the provisions which introduced the principle of concentration of procedural material, supplemented by the principle of a judge’s discretional authority, have “equipped” courts with instruments ensuring efficient and fast conduct of proceedings. Not only must the judge act as an arbitrator in the dispute between the parties, he must also be a manager of the proceedings, counteracting any attempts to prolong them and aiming for the quickest possible settlement of the dispute, obviously without detriment to its resolution. At the same time, the legislator obligated parties to invoke all factual circumstances and evidence that is relevant for the case without delay (in the case of a party initiating the proceedings, this should be done already in the statement of claims or in the motion initiating the proceedings in the case). The court shall omit any late statements and motions as to evidence made by the parties; this, however, does not pertain to cases where the party is not culpable for presenting such circumstances or evidence at a later date, or when allowing them by the court will not delay examination of the case. Neither does it pertain to cases where exceptional circumstances occur (it is the court that decides whether such circumstances occur or not).

Group proceedings constitute a particularly dynamically developing area of the Polish civil procedure. This institution, fashioned after the American proceeding (although obviously adapted to the tradition of the continental trial) was introduced into the Polish system in 2010 and since the date of its entry into force approximately 120 group proceedings have been initiated. Nevertheless, the practice of application of this new institution is still in its formative stage. In recent years, cases heard in this mode have been twice settled by the Supreme Court. The first judgment of the Supreme Court of 28 January 2015, file ref. no. I CSK 533/14, was issued in a case where the group comprised relatives of people injured in the building catastrophe of the Katowice International Fair Trade Hall in 2006. The position presented therein as regards the so-called prerequisites of admissibility of group proceedings in the case of tort cases is undoubtedly of fundamental significance for the further development of this institution. First and foremost, the Supreme Court found that the so-called action for establishing liability in the class action mode is of a peculiar nature; the demand of the statement of claims may be limited to establishing the liability of the defendant/defendants for a specific event, whereas not all prerequisites of the defendant’s liability have to be the object of the class action (the entire legal relationship). In particular, there is no need to establish an individual damage incurred by individual members of the
group. On the other hand, the latest judgment of the Supreme Court of May 2015, by virtue of which the verdict concluding the proceedings in the so-called “bank con” case (one of the first cases finally settled as to the merits in the class action mode) was reversed, and the case itself remitted for rehearing, may act to discourage prospective groups. Within the frames of the proceedings, a group of clients of the bank questioned the provisions of loan agreements allowing the bank to change interest rates on mortgage loans granted in Swiss francs.

The process of informatisation and digitalisation of the administration of justice is progressing with each year. ‘E-minutes’ (electronic audio and video records of the course of court sessions) are becoming increasingly widespread (also in courts of lower instance – District Courts); the scope of operation of the so-called information portals of individual Courts of Appeals is increasing, allowing parties to obtain case-related information; and case law portals are also being developed. In a longer time perspective, the digital form is set to replace traditional paper files.

**Integrity of process**

The structure of the state courts system in Poland (model of two-tiered court proceedings in civil cases with the possibility of filing of extraordinary means of appeal), systemic guarantees of the independence and impartiality of judges, as well as the procedural provisions themselves, guarantee fair and due proceedings.

Against the background of other continental solutions, the Polish civil procedure may be included within the category of formalised procedures; nevertheless, the judicial practice of courts is dominated by the pursuit of an effective resolution of the dispute that is both just and in compliance with established facts and provisions of law that are applicable in the case. Moreover, the system of extraordinary means of appeal – a cassation complaint, a complaint for reopening of the proceedings, a complaint for the ascertainment of a court ruling as contradictory with the law (connected with the possibility of seeking compensation from the state) constitute a “safety valve”, which allow for the elimination of judgments that for some reason may be defective or illegitimate.

Polish civil procedure, like the majority of modern procedures, is based on the principles of disposition and formal truth – the court rules on the subject of parties’ demands on the basis of evidence offered by the parties. Nevertheless, even in the course of the proceedings, the rules permit the court to allow on its own motion (ex officio) evidence that was not indicated by the parties, while in certain categories of cases (heard in the non-litigious mode), the ex officio element plays an even more significant role. The legislator imposes on the parties and other participants of proceedings an obligation to perform procedural action in compliance with good practice; moreover, parties are obligated to provide truthful explanations regarding the circumstances of the case without concealing anything, and to present evidence.

In cases where a party to the proceedings is not represented by a professional counsel, in the event of a substantiated need, the court may provide such a party with necessary instructions related to the necessity of undertaking specific procedural actions.

**Privilege and disclosure**

Polish procedural law does not use the institution known as disclosure of documents in the form in which it is present in the common law system, or in international commercial arbitration (on the grounds of the IBA Rules on the Taking of Evidence in International Arbitration).
A certain “surrogate” of this institution is a regulation that enables the court to obligate one of the parties, or a third person that is not a party to the proceedings, to submit a document in its possession, insofar as such a document constitutes evidence of a fact of substantial significance for the resolution of the case.

The very notion of a document is not defined by the rules of Polish civil procedure—traditionally, this notion is understood as documents that are in a material form, but currently, taking into account modern technologies, this also extends to all forms of documents in digital format. Recently a certain evolution in the use of this institution may be seen; in the preceding years, for the court to issue an order obligating a document to be submitted, the document had to be precisely identified (specific document identification), whereas now, courts also allow parties’ motions for obligating the other party to present documents to be specified generically/generally (thus, in this aspect in a manner close to the disclosure procedure), e.g. correspondence between specific entities spanning a certain period, or all decisions issued by a given entity during a specific time interval.

In the case of the institution at issue, the party or third party’s obligation to present documents is not absolute. Firstly, it does not pertain at all to documents with classified content. Moreover, the person who is the addressee of the court’s order may refuse to present documents, quoting professional privilege (attorney-at-law, journalist, physician), or in cases where the disclosure of such a document could expose such a person or their relatives to criminal liability, disgrace, or severe and direct material damage. A party may not refuse to present a document if the damage resulting from such an action would risk losing the case.

Under the provisions of the Code of Civil Procedure, there is no express basis for the refusal to submit specific documents on the grounds of a business secret. However, in practice this type of secret is generally respected (e.g. parties do not submit specific documents in full version, but in the form of abstracts in order to avoid disclosing to their adversaries data constituting business secrets).

**Costs and funding**

Court proceedings are associated with certain costs. The general principle is that the party losing the case is obligated to reimburse the winning party with all the costs it incurred in presenting its case.

The party initiating the proceedings needs to pay a court fee. The court fee depends on the type of dispute and the value of the subject of the dispute. In cases concerning monetary rights it varies from PLN 30 up to PLN 100,000.

Also some other activities, e.g. appointing an expert or witness, require some additional costs. Usually the party requesting such activities will be obligated by the court to pay an advance on these costs.

The costs of the proceedings include the costs of representation by professional counsel and their expenses. The costs of representation by counsel which can be awarded by the court to the benefit of the winning party have a legal limit, depending on the type of the case and the amount in dispute. The absolute maximum is PLN 43,200, however, courts very rarely order the losing party to reimburse the costs of legal representation in such an amount. The statutory regulation does not prohibit concluding contracts pertaining to legal representation stipulating higher rates of attorneys’ remuneration (as a rule, in the case of larger law offices, these are hourly rates), nevertheless, the party winning the litigation does not entertain the possibility of enforcing the reimbursement of such costs from their adversary.
What is important, if a party cannot afford to pay the court fees or the attorneys’ fees, is that it can apply for exemption from incurring legal costs. The exemption can be granted in full or in part. It can also result in representation by a court-assigned attorney. Polish law does not allow for the financing of proceedings by third parties who are not parties to the proceedings. In turn, legal costs insurance is becoming more and more popular. At the defendant’s request, the claimant whose place of domicile, ordinary stay, or registered office is located outside of the Republic of Poland or another EU Member State, is obligated to enter a deposit for securing the costs of the proceedings. The court sets the deposit value, bearing in mind the probable total costs to be incurred by the defendant, however, without including the costs of counter-claims.

**Interim relief**

The Polish Code of Civil Procedure gives the possibility of granting temporary injunction (interim relief) in each civil case to be heard by a state court or an arbitration tribunal. The court may grant an interim injunction both prior to initiation of the proceedings or in the course thereof. Both pecuniary claims (for payment), as well as non-pecuniary claims (e.g. for the ascertainment of the invalidity of an agreement) can be secured by such injunction. The preconditions for the granting of the interim relief are as follows: (i) making of the claim probable; and (ii) a legal interest in granting of the relief. Pursuant to the Code of Civil Procedure, a legal interest in the granting of injunction exists when the lack of such a relief will render the enforcement of a judgment issued in the case impossible or significantly more difficult, or will otherwise render the achievement of the goal of the proceedings in the case impossible or significantly more difficult.

The legislator specified the manner of securing pecuniary claims enumeratively – among others, the injunction may consist in seizing movables or in encumbering the obligated party’s real estate with a judicial mortgage. Securing non-pecuniary claims thereby may take a form that the court considers suitable under the circumstances of the case. In particular, the court may shape parties’ rights and obligations for the duration of the proceedings (in particular, it may impose a ban on the publication of press releases), as well as impose a ban on disposing of objects or rights covered by the proceedings.

In principle, the interim relief may not aim at satisfying the claim, however, in relation to non-pecuniary claims, this is admissible if the relief of this type is indispensable to avert imminent damage or other disadvantageous effects for the entitled party. In such situations, by virtue of the decision on the granting of interim relief, the court may establish orders or injunctions not departing from the settlement as to the merits of the case, i.e. from the legal protection sought in the statement of claims.

Pursuant to the Code of Civil Procedure, a motion for the granting of the relief is heard without delay, however, not later than one week since the day it was lodged with the court. The court of first instance’s decision on the granting of injunctions may be challenged. The obligated party may at each time demand the valid decision by virtue of which the relief was granted to be reversed or modified when the cause of the interim relief is eliminated or changed.

The institution of interim relief is a very important instrument and constitutes a substantial element of trial tactics, especially securing non-pecuniary claims, where the statute does not in any way limit the catalogue of manners of relief, in each case providing a possibility to flexibly match the manner of interim relief to the circumstances of the case and the needs.
of the party lodging the motion for the granting of the relief. Securing of the claim makes achieving the goal of the proceedings possible and constitutes a perfect protection of the claimant’s interests. For these reasons, this institution is very often used in practice.

It is worth indicating, however, that the person who obtains relief must take the possibility of compensation liability towards the other party into account, among others in the event the statement of claims is dismissed. The compensation liability is ruled on by the court in separate proceedings.

**Enforcement of judgments**

Judgments issued by courts of other states are subject to recognition (ascertainment of enforceability) in the territory of the Republic of Poland, however the procedure depends on the type of judgment.

Judgments issued in EU Member States (excluding Denmark) are subject to recognition pursuant to the provisions of Council Regulation (EC) No 44/2001 of 22 December 2000 on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters (Brussels I Regulation). For judgments rendered in Iceland, Norway and Switzerland, the Convention on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters of 30 October 2007 (Lugano Convention) applies. What is more, other bilateral international agreements may apply.

Under the provisions of the Brussels I Regulation, judgments issued in one Member State are recognised in other Member States without the need for conducting special proceedings. A judgment is not recognised, among others, when: recognition is manifestly contrary to public policy in the EU country in which the recognition is sought; or the defendant, who did not engage in the dispute, was not served with the document that instituted the proceedings or an equivalent document in sufficient time and in such a way as to enable the defendant to arrange for his/her defence.

The Polish Code of Civil Procedure applies only in the absence of international agreements. Judgments of state courts of other countries issued in civil cases are recognised by virtue of law unless there are obstacles provided for in the Code of Civil Procedure. A judgment is not recognised, among others, when: it is not final and valid in the country of its origin; it was issued in the case falling under the exclusive jurisdiction of Polish courts; the party was deprived of the possibility of defence in the course of the proceedings; or recognition would be contrary to the fundamental principles of public policy of the Republic of Poland (public policy clause). Judgments of courts of other countries issued in civil cases, fit to be enforced by execution, become execution titles upon the ascertainment of their enforceability by a Polish court. The ascertainment of enforceability occurs if the judgment is enforceable in the country of its origin and none of above-mentioned obstacles exist.

Foreign arbitral awards are recognised on the grounds of the Convention on the recognition and enforcement of foreign arbitral awards of 10 June 1958 (New York Convention), whereas Polish arbitral awards are recognised on the grounds of the provisions of the Code of Civil Procedure. Polish courts are favourably predisposed towards courts of arbitration and they strictly adhere to the prerequisites for the refusal to recognise/ascertain the enforceability of domestic and international arbitral awards.

The claimant who obtained a judgment subject to enforcement by execution and who therefore holds an enforcement title, must obtain an enforceability clause. The execution is performed by court enforcement officers, except for activities reserved for courts.
In terms of principle, only final and valid judgments are enforceable. As an exception, earlier enforcement is possible in the case of judgments issued by courts as immediately enforceable. It is possible, among others, in the case where the defendant recognises the claim.

**Cross-border litigation**

Frequently, Polish courts are involved in proceedings pending before courts of other countries. This is so mainly in the case of rulings on the securing of claims.

Polish courts may rule on interim relief for securing of claims in disputes with the participation of entities from other countries in a situation when, in keeping with the general principles, they have jurisdiction to hear the main dispute. What is of importance, however, is that domestic jurisdiction also exists in securing proceedings when the relief may be enforced in the Republic of Poland or bear effects in the Republic of Poland.

In turn, pursuant to Council Regulation (EC) No 44/2001 of 22 December 2000 on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters (Brussels I Regulation), the motion for the application of interim measures, including relief measures, provided for in the law of the Member State, may be lodged with the court of this state also when, on the grounds of the Regulation, the main case falls under the jurisdiction of the court of another Member State. The literature of the subject and the case law of the Court of Justice of the European Union indicate that the prerequisite for granting the interim relief in such a case is the existence of the national jurisdiction in the securing proceedings pursuant to the internal law of a given state, and existence of “a real relation” between the relief measure and the territory of the state of the court ruling in this subject. This relation may, for example, consist in the fact that the debtor’s assets and property are located in a given country.

A Polish court may also issue a decision on securing claims pursued before a court of arbitration, and do so regardless of whether the venue of the proceedings before the court of arbitration is located in the Republic of Poland or abroad, or is not specified.

Another aspect of cross-border litigation is the so-called legal aid in cross-border cases, which extends to (i) taking of evidence, (ii) performing other actions, as well as (iii) serving court letters. These issues are regulated by the acts of the European law, international agreements, and the Polish Code of Civil Procedure.

Undoubtedly, Council Regulations (EC) No 1206/2001 of 28 May 2001 on cooperation between the courts of the Member States in the taking of evidence in civil or commercial matters, and Council Regulation (EC) No 1348/2000 of 29 May 2000 on the service in the Member States of judicial and extrajudicial documents in civil or commercial matters, are the most important. From among international agreements, it is worth citing the Convention on the Taking of Evidence Abroad in Civil or Commercial Matters drawn up in the Hague on 18 March 1970, to which Poland is a party. Under the Convention, in civil and commercial cases, the court of one of the signatory-states, in compliance with the provisions of its own law, by a motion for the taking of evidence, may demand the appropriate body of the another signatory-state to take evidence or perform other court actions. The motion may be not complied with only in cases where complying therewith in the summoned country does not belong to the competence of courts, or the summoned country finds that complying with the motion violates its sovereignty or safeness.

In turn, under the Code of Civil Procedure, a Polish court may secure evidence located outside of the Republic of Poland if it is necessary to pursue the claim abroad. A Polish court may also request courts or other bodies of other countries to take evidence abroad.
Similarly, Polish courts may request courts or other authorities of other countries for court letters to be served on a person with a domicile or ordinary stay abroad. Moreover, Polish courts also take evidence and serve letters to motions of courts or other bodies of other countries.

**International arbitration**

The development of arbitration is facilitated by legal regulations equivalent to standards adopted by other countries and based on the UNICITRAL Model Law. Provisions pertaining to the proceedings before a court of arbitration (revised in 2005) are presently included in part V of the Polish Code of Civil Procedure. In principle, they apply to domestic arbitration (hence, in cases where the venue of proceedings before the court of arbitration is located in Poland), but to a certain degree also to foreign arbitration (when the venue is located outside of the territory of the Republic of Poland).

Under Polish law, so-called arbitrability is an attribute of all disputes for property rights as well as such disputes for non-property rights which may be subject to an in-court settlement. In a case where a dispute covered by an arbitration agreement is brought before a state court, the court shall reject the statement of claims or motion when the second party, prior to engaging in a dispute on the merits of the case, raises the charge of the arbitration agreement. The state court is entitled to examine the validity, effectiveness, and enforceability of the parties’ arbitration agreement, but only in the modes provided for in the act (therefore, in the event where after bringing an action before the common court of law and in the event of lodging a complaint on the jurisdictional decision of a court of arbitration, one of the parties raises the charge of the arbitration covenant). In one of the latest judgments, the court excluded the possibility of initiating separate proceedings for establishment of invalidity, i.e. non-existence of the arbitration covenant.

At the same time, in keeping with the kompetenz-kompetenz principle, the provisions of the Code of Civil Procedure provide that the arbitration tribunal is entitled to rule on its own jurisdiction in the case, including the existence, validity, and effectiveness of the arbitration agreement. In the case where, in ruling on the charge of its lack of competence in the case, the arbitration tribunal issues a separate decision, the Code of Civil Procedure allows for the possibility of challenging such a decision before the state court.

In the case law of common courts, a tendency to an increasingly liberal approach to interpretation of arbitration clauses may be noticed. This results in extending arbitration to an increasing number of cases. Similarly, courts approach the possibility of setting aside an award of the court of arbitration extremely carefully, treating this institution as an exception.

The parties’ choice of arbitration as a forum competent to settle a given dispute or disputes does not exclude the possibility of petitioning the state courts to secure the claims pursued in arbitration (the interim relief is granted under the provisions of the Code of Civil Procedure). At the same time, provisions of the CCP grant the court of arbitration the competence to secure the claims for the duration of the proceedings (the parties may, however, exclude this possibility), whereas enforcement of the court’s decision on the interim relief requires the court to issue a clause of enforceability.

A state court’s intervention into arbitration is limited to strictly defined cases (e.g. to some extent the procedure for exclusion of an arbitrator). Provisions of the Code of Civil Procedure provide specific instruments of legal assistance/support of the state court for the court of arbitration in the proceedings that it conducts. The assistance of the state court...
may, therefore, consist in the court’s hearing of a witness or party, taking the evidence from a document or expert opinion, or performing of on-site examination.

Poland offers a good basis for institutional arbitration. There are two main, and many more arbitral institutions. The first one is the Court of Arbitration at the Polish Chamber of Commerce. It was established over 60 years ago and is a very renowned and valued institution in the region. The second one is the Court of Arbitration Lewiatan. It was founded in 2005 and since then it has gained more and more popularity for its energy and innovative approach to arbitration.

**Mediation and ADR**

ADR is becoming increasingly popular in Poland. Actions engaged in by the Minister of Justice in recent years, such as the social campaign popularising mediation as an alternative method of dispute resolution, or professional corporations (Mediation Centre at the Polish Bar Council), and NGOs create a positive climate for the development of mediation and contribute to increasing social awareness in this scope.

After the introduction in 2005 into the Polish Code of Civil Procedure of provisions on mediation enabling courts to also refer parties to mediation, within the period 2006 to 2013 the number of commercial cases in which parties were referred to mediation on the grounds of the court’s decision increased tenfold, whereby mediation contributed to the final settlement of disputes between parties in approx. 15-30% of such cases.

Provisions of the Polish Code of Civil Procedure presently allow for mediation to be conducted both prior to the initiation of proceedings, before the court on the grounds of agreement between the parties, as well as, already in the course of the court proceedings, on the basis of a court decision referring parties to mediation. The court may also refer parties to mediation on its own motion (ex officio), but only until the moment of conclusion of the first hearing in the case, whereas after this moment only to a concurrent motion of the parties. The court may refer parties to mediation only one time in the course of given proceedings.

The course of mediation (conducted in the course of court proceedings as well as independent of such proceedings) should be recorded in the form of minutes; in the case where, in the course of the mediation parties agree on the manner of settlement of the dispute between them, the settlement they conclude is included in or attached to the minutes; such a settlement is signed by the parties thereto. Upon confirmation by the court, a settlement concluded before a mediator has the legal force of a settlement concluded before a court.

A mediator can be any natural person with a full capacity to perform acts in law, except for an acting judge. A person entered on the list as a permanent mediator may refuse to conduct mediation only for grave reasons. In the event where, prior to initiating the court proceedings the parties have concluded a mediation agreement, the state courts, before examining it and engaging in a dispute on the merits to the other party’s charge, will refer parties to mediation.

The law prescribes the principle of non-disclosure of mediation proceedings; on the one hand, the mediator is obligated to keep confidential all they may learn in relation to mediation (parties may relieve mediators of this duty); on the other hand, a mediation participant may not, either in the proceedings before the state court or court of arbitration, invoke findings and statements made in the course of mediation.

Under the CCP mediation proceedings can also be conducted in court in special proceedings, referred to as “conciliatory proceedings” (however, these proceedings are a different type of
ADR than the conciliation). Those proceedings may be conducted in all cases that can be solved through a settlement in accordance with the Polish law. Conciliatory proceedings are initiated at a motion filed by a party to the district court in the domicile of the other party. In these proceedings, the judge does not decide the case but is a silent observer of the negotiations concluded during the hearing. In fact, the only role of the judge is to include the settlement reached by the parties in the minutes of the conciliatory hearing. Such a settlement, referred to as a court settlement, can subsequently be appended with an enforcement clause and serve as a basis for the initiation of enforcement proceedings with use of state coercion. A court settlement can also be reached during standard civil proceedings.

Moreover, under the CCP, at each stage of proceedings in cases where concluding a settlement is admissible, the court makes attempts for amicable resolution of disputes, persuading parties to conclude a settlement. In case the parties conclude an in-court settlement, the court discontinues the proceedings and the settlement enjoys the status of a court verdict. Upon vesting it with the enforcement clause, the settlement constitutes an execution title providing the basis for execution. The court may find a conclusion of a settlement inadmissible only in the situation where the circumstances of the case indicate that the mentioned acts stand in contradiction with the law or principles of social coexistence, or are intended to circumvent the law.
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